- MS. FEINSTEIN: Good morning. My name is Margaret
- 2 Feinstein. My colleague to my left is Henry Cashen.
- This is a special day for me, and I want to thank you
- 4 for allowing me to be here because it is the first day in six
- 5 weeks I've made it to a quarter to 12:00 without any spit-up on
- 6 my shoulders. I have been home with my infant son for the past
- 7 six weeks. So it's a novelty, and I'm enjoying it.
- 8 MR. CASHEN: It could still happen.
- 9 (Laughter.)
- MS. FEINSTEIN: I'm going to go home as soon as this is
- 11 over to go get some spit-up on my shoulder.
- 12 AGTOA. We represent the American Greyhound Track
- 13 Operators' Association, otherwise and affectionately known as
- 14 AGTOA. AGTOA is a 50-year-old nonprofit corporation that is open
- 15 to all lawfully licensed greyhound racetracks in the United
- 16 States. Its current memberships include 47 greyhound tracks.
- 17 Greyhound racing is a sport which has been a regular
- 18 source of entertainment in the United States for about 90 years.
- 19 The greyhound-racing industry in the United States today consists
- of over 49 tracks in 15 states, employs about 30,000 people, and
- 21 pays approximately \$235 million in taxes and fees to states and
- 22 local governments.
- The industry has a \$2.3 billion annual economic impact
- 24 on the United States economy. The entertainment value of the
- 25 sport is reflected by the over 20 million people who attended
- 26 greyhound-racing events in 1997.

- 1 The integrity of the pari-mutuel wagering system is
- 2 ensured by the close scrutiny of state and local regulators.
- 3 State authorities monitor all racing activities from the
- 4 beginning to the end, including the testing of greyhounds for
- 5 drugs.
- 6 State regulations control who can be involved in the
- 7 industry and how much a track can keep its profit. Indeed, about
- 8 82 to 85 percent of every bet that's paid out is winnings.
- 9 The effect of these state regulations is that the
- 10 greyhound-racing industry is maintained free from unscrupulous
- 11 operators and the states know their citizens are being treated
- 12 fairly. Other forms of gaming, however, as you have heard today,
- 13 currently present stiff competition for the industry.
- 14 Expansion of other gaming opportunities, particularly
- 15 unregulated forms of gaming, has resulted in diminished
- 16 attendance at greyhound racetracks, tracks closing, and declining
- 17 revenues paid to state and local governments. For example, gross
- 18 wagering at greyhound tracks in 1995 dropped 13.6 percent from
- 19 the previous year.
- 20 For the industry to survive, it must be provided with a
- 21 means to compete. Otherwise, thousands of jobs could be lost as
- 22 well as millions of dollars in tax revenue as an inexpensive
- 23 source of entertainment for millions of people.
- 24 The greyhound-racing industry is currently using
- 25 simulcasting and common pool wagering to compete with these other
- 26 forms of gaming. As you know and as you have heard today,
- 27 simulcasting and common pool wagering currently occur on

- 1 greyhound racing in 20 states and on horse races in 41 states.
- 2 Those are recognized as legal by the state gaming boards and
- 3 attorneys general in those states.
- 4 As you know, Senator Kyl has sponsored a bill to
- 5 prohibit internet gaming. This bill also states the obvious,
- 6 that simulcasting and common pool wagering are legal, legal in
- 7 the states in which they occur.
- 8 Given the 20-year history of simulcasting and common
- 9 pool wagering, AGTOA asks the Commission to support Senator Kyl's
- 10 clarification that these activities are legal under state law.
- In addition, some racetracks in cooperation with state
- 12 and local governments, also have succeeded in competing by
- 13 introducing other forms of gaming themselves at the tracks.
- 14 Currently five greyhound racetracks in three states have added
- 15 additional forms of gaming to their entertainment mix.
- By providing these regulated alternatives, the states
- 17 maintain and perhaps increase their revenues from these tracks
- 18 and ensure that their citizens are not being exploited or
- 19 defrauded by unscrupulous operators.
- 20 Given that gaming already occurs at these sites,
- 21 greyhound tracks are prime sites for states to allow additional
- 22 gaming opportunities. AGTOA asks the Commission to recognize
- 23 that states have a right to make these decisions and recommends
- 24 that states not exclude tracks from engaging in other kinds of
- 25 gaming.
- In summary, the clarification of the legality of
- 27 simulcasting and common pool wagering, particularly when combined

- with alternative forms of gaming at the tracks, will allow a 1
- threatened industry to survive. 2
- We thank you very much for the opportunity for being 3
- here today. And we are both available to answer questions. 4
- Thank you. 5